

Application & Guidance Pack For Public Path Orders

Under the Town & Country Planning

Act 1990

Guide to the Procedure for Public Path Orders

These guidelines are to explain the procedure for Diversions and Extinguishments applied for under the Town and Country Planning Act (TCPA). They apply where it is necessary:

- To stop up or divert a path for development as a result of planning permission granted under Part III of the TCPA.
- To stop up or divert a path for development as a result of planning permission granted by a government department

It should be noted that the Town and Country Planning Act is only appropriate where development has not been completed. If development has already been completed and illegally constructed over a path a diversion under the Highways Act 1980 should be sought.

The granting of Planning Permission does not, in itself, give permission to close or divert a public right of way. It also does not mean any application to alter the Public Rights of Way Network will necessarily succeed.

Obstructing a Public Right of Way without obtaining an order from the Council is an offence for which you may be fined, prosecuted and/or building works removed.

When applying for a public path order it is important to consider the following:

Landownership

The very first thing to consider before applying for a public path order is that you, as the applicant own all the land over which the diverted route is to cross. If you do not, you must seek the landowners <u>written</u> consent before you can continue. The County Council will not be able to process your application without this.

The Legal Tests

Legislation requires that certain tests must be considered for public path orders.

The Legal Tests for Town and Country Planning Act Orders

Before making an order the Authority must be satisfied that:

 It is necessary to do so to enable development to be carried out in accordance with a granted planning permission.

- The disadvantage or loss likely to arise to members of the public or adjoining landowners has been weighed against the advantages of the proposed stopping or diversion.
- Regard has been had to the need for an alternative highway to be provided
- The development affecting the route has not already been carried out
- The route shown in the order as the alternative route is not an existing Public Right of Way

In satisfying the above tests the following factors will be taken into account:-

- The nature of the activities authorised by the planning permission (both operational development and changes of use) and whether they are, or are not, compatible with the retention of highway rights over the highway in question.
- The interest of the general public including any potential financial loss to members of the public.
- The particular affect on some members of the public such as occupiers of property adjoining the highway
- That the factors should not be those taken into consideration at the time of the grant of the original planning permission;
- The affect the proposals will have on conservation needs and biodiversity (If this is unknown prior to consultation, then this will usually be dealt with through inclusion of the authority's Ecologist and/or NRW in the pre-order consultation round.)

The authority has the power to require the applicant to cover the costs of the order and the cost of making up the new path, as well as any compensation that may be payable.

Design and Development Considerations

Work should not be started on site until any necessary legal orders to alter the network have been made and confirmed by the Council.

The use of estate roads should be avoided where possible. The Council will give preference to the use of estate paths through landscaped or open space areas away from vehicular traffic.

Personal security and confidence issues linked to gender and disability, including sensory, mental and physical impairments should be considered in the design and layout. Wherever possible, footpaths and alleyways should be wide, clear of hiding spaces, well lit and should follow a direct route.

Public footpaths should have a width of 2 metres and bridleways a width of 3 metres wherever possible. However, within new development, wider paths may

be required. This would reflect the anticipated heavier usage of these paths and would ensure that users of PROW have adequate space to pass each other and that there is a feeling of spaciousness.

When a PROW is replaced or realigned it should be constructed to at least the same specification as the original, although where there is known to be a potential for greater usage, appropriate surfacing and additional facilities may be required. In these circumstances, PROW to the Council's adoption standard may be required. In every case this will be a matter for discussion between the prospective developer, the Local Planning Authority (LPA) and the Highway Authority.

The needs of disabled people should be catered for at the outset by careful consideration of surfacing, widths and gradients.

Work Required on Affected Routes.

If you think that you want to erect a stile or gate or other furniture please indicate this on the plan attached to your application form as to erect them without them previously being recorded in the order could be classed as an obstruction.

Access for All is listed as a key principle in the Vale of Glamorgan's Rights of Way Improvement Plan and structures authorised in the order of gap, gate, stile. Authorisation for structures is given based on a least restrictive access approach where the starting point for new structures will be gaps if the land will not contain animals such as sheep, horses, pigs or cows or gates where stock proofing is required. The County Council will not agree to structures such as stiles on a new route unless it is not possible to install anything else on the land in question. Types of furniture and suitability can be discussed with a Rights of Way Officer.

Applicants will be charged 100% of the reasonable costs of all <u>new</u> foot or bridleway bridges and their installation. Such structures will ordinarily be supplied and erected by the County Council or its approved agent. Where a structure is built to a higher specification at the request of the authority then the County Council will bear any additional cost.

If applying for an extinguishment of a path, please also note the presence of any structures such as bridges. The County Council will arrange for them to be removed and used elsewhere on the network where appropriate.

Plan of the Diversion

When applying for a diversion the applicant will need to supply a plan illustrating the proposal when the application form is submitted. This plan should be at a scale of either 1:1250 or 1:2500 and it must be accurate. It is the applicant's responsibility to produce a plan that accurately illustrates the proposal as any alteration to the plan may result in extra costs for the applicant and delays in the process.

Widths for New Paths

The County Council requires a reasonable width to be made available that would be sufficient for two users to pass and be convenient for cutting machinery. In the case of a new footpath, this will typically be regarded as a minimum of 2 metres. In the case of a bridleway a minimum of 3 metres.

Diversion of Cross-Field Paths

Where possible a diverted path should be routed so as to avoid the need to plough it or otherwise disturb the surface.

Please note that the Highways Act prohibits the ploughing or other disturbance of a footpath or bridleway that follows the side or headland of a field or enclosure. Restricted Byways and Byways Open to All Traffic should never be ploughed.

You may be required to enter into an agreement to maintain the surface of any path diverted onto a field headland as well as complying with your legal obligations to cut back hedges and remove the trimmings to ensure that the path remains at its full width.

Fees

The council charges a fee for the administrative work involved in dealing with an application in accordance with the *Local Authorities (Recovery of Costs for Public Path Orders) Regulations 1993 (as amended).* This means you will have to pay the <u>actual costs</u> involved including advertising costs. The Council retains discretion to waive, or partially waive, costs where considered appropriate in the public interest.

You will be invoiced at three stages: (Payment is due 30 days from invoice date):

Stage 1. Pre-publication (non refundable charge)

Stage 2. Publication

Stage 3. Confirmation of order

The fee charged in each case is dependent on the complexity of the case and is directly related to the time spent on processing the application. The approximate scale of charges for an application is as indicated on the Cost Schedule attached. Charges for additional costs are outlined in the Cost Schedule.

Time span

The average length of time taken to process an application to confirmation is in excess of nine months. However, if the matter is submitted to the Welsh Assembly Government and their Inspector calls a public inquiry or hearing, it may take much longer.

Please note that until a Public Path Order is confirmed then the existing route remains in existence and must be available for use.

If there are Objections to the Order

The initial consultation process is carried out in order to minimise the likelihood of objections at an early stage.

A formal objection has to be made in writing to the County Council within a 28 day period after notice of an order having been made is publicised. If objections are received then an officer will enter into dialogue with the objector. If the objections are maintained, the Council will send the order to the Welsh Assembly Government (WAG) for determination after consulting with the applicants and objectors. WAG will decide whether or not a public inquiry is deemed necessary or whether the written representation or hearing procedures can be invoked.

An independent Inspector appointed by the National Assembly for Wales will give his/her decision to confirm, not confirm or modify the Order after the case has been considered.

Procedures involved with a Public Path Order under the Town and Country Planning Act

The procedure for dealing with the diversion or extinguishment of footpaths and bridleways is complex and can be time consuming. The basic stages are as follows:

- 1. Informal discussions with the council's rights of way officers to discuss the feasibility of the proposal, application form, cost schedule.
- **2.** Receipt of your final application including planning reference, proof of land ownership and landowner consent where necessary.
- **3.** Drawing up of consultation map and proposed order schedule.
- **4.** Pre-order consultations with user groups and local councils.
- **5.** Negotiations following any objections to the proposal at informal consultation stage.
- **6.** Where considered necessary, there will be a site visit.
- **7.** Receipt of confirmation that planning permission has been granted.
- **8.** Drawing up of order map, schedule, legal notice and order.
- **9.** Consideration of a report on the application by the Council determining whether or not to make the order
- **10.** Preparation and publication of the order followed by 28 days' advertisement on site and in the press.
- **11.** Negotiations on any formal objections to the order.
- 12. If the objections cannot be resolved the order will be submitted to the Welsh Assembly Government and they will appoint an inspector to determine the objections and decide whether the order should be confirmed. Depending on the circumstances, the inspector may reach his decision on the basis of an exchange of correspondence, or the case may be taken to a public hearing or inquiry.

- 13. If it is decided that the order should be confirmed, publication of a notice is made of the decision in the press and on site. At this stage you must provide the path to the required standard. (Please note that the Inspector may decide not to confirm the order.)
- **14.** A site visit is carried out by council officers to ensure satisfactory provision of the new route.

Beware there are No Guarantees

The County Council can not guarantee that any application will proceed to the making of an order, nor can the County Council give assurances that all applications will be successful in the event of objection.

Applicants must be aware that they may incur cost without the Order eventually succeeding.

The Council will endeavour to resolve objections if at all possible and applicants will be able to withdraw their applications prior to objected Orders being sent to WAG for determination. In these circumstances the County Council will only recover costs up to the point that this event occurs.

EVERY EFFORT HAS BEEN MADE TO ENSURE THE ACCURACY OF THE INFORMATION GIVEN, HOWEVER, THIS GUIDE IS NOT INTENDED TO BE A DEFINITIVE STATEMENT OF LAW, NOR CAN ANY RESPONSIBILITY BE ACCEPTED FOR ERRORS OR OMISSIONS.

Public Path Order – Cost Schedule

Stage 1 Pre-publication				
Item	Details	Approximate Cost		
1. Receipt of application	 Check application is made under the correct legislation Check application form and undertaking to pay costs Set up case file and enter onto the computer system Send letter acknowledging receipt of application 	£45		
2. Research into history and status of rights of way	 Check route on Definitive Map and statement Check PROW file - are there any previous orders, issues which will affect the liklihood of the applications success Confirm land ownership, send for Land Registry titles if not provided or if those provided are more than 3 months old. 	£190		
3. Site Visit with applicant.	 Arrange to meet applicant on site Pre site visit prepare map showing new / old routes Site visit - check feasibility of route, note need for stiles/gates etc. Send letter to applicant confirming any works agreed during site meeting. 	£150		
4. Pre-order consultation	 Adapt statutory consult list to ensure correct Ward member, Community Councillors, adjacent landowners etc. are consulted. Prepare consult schedule Prepare consultation map Prepare consultation letter, send out to consult list. 	£130		
5. Analysis of pre-order consult responses	 Acknowledge receipt of any responses, correlate responses, address any queries raised. 	£70		
6. Assessment of Legal Implications	Consult Legal Officers.	£30		
7. Preparation of Committee reports/	 Detail background to application, proposal and legal tests. Prepare draft Order map and schedule. Adapt pre 	£110		

delegated powers report	 order consultation map to provide draft order map prepare draft schedule prepare committee / delegated powers report Following the Committee's / Director's decision Inform the applicant of the current position of their application. 	
8. Draw up Order and arrange for sealing.	 Draft Order Forward the Order, map and schedule to the Legal Section for sealing of the Order 	£60

Applicant invoiced at this stage Public Path Order- Cost Schedule – continued

STAGE 2. Publication of Order				
Stage	Details	Approximate Cost		
9. Letters to consultees.	Send out copy of the Order and associated documents with covering letter to all on statutory consultation list.	£85		
10. Advertise the making of the Order	 Draw up site notice and press notice Arrange for notice to appear in the press Arrange for notice to appear on the Vale's web site Site visit - post site notices. 	£1030		
11. Site visit	Check site notices are in place at mid point of the consultation	£85		
12. Close of consultation period	Correlate responses to the advertising of the making of the Order decide whether the Order can be confirmed by the Authority or that the case should be referred to the Planning Inspector for decision.	£30		

Applicant invoiced at this stage.

Public Path Order- Cost Schedule - continued

Stage 3. Confirmation of Order				
Stage	Details	Approximate Cost		
13 Confirm the Order	Forward the Order, map and schedule to the Legal Section for confirmation.	£30		
14. Letters to consultees	Send out copy of the Order and associated documents with covering letter to all on statutory consultation list.	£85		
15 Advertise the confirmation of the Order	 Draw up site notice and press notice Arrange for notice to appear in the press Arrange for notice to appear on the Vale's web site Site visit - post site notices. 	£1030		
16. Contact the applicant	Ask applicant to ensure all prior agreed practical works are completed	£15		
17. Site visit	Check site notices are in place	£85		
18. Certify the works and complete the order.	 Contact landowner and ask for site meeting Site visit to check all practical works have been completed Draw up Completion Certificate Send copy of Order and Completion Certificate to Ordnance Survey Send copy of Completion Certificate to applicant and all owners/occupiers 	£155		

If an objection is received to the making of the Order the case will be forwarded to The Welsh Government's The Planning Inspectorate for decision. No costs will be charged in relation to this process. Should The Planning Inspectorate confirm the Order the Authority will pick up the process at point 14 and will charge from this point forward.

Applicant invoiced at this stage

Public Path Order- Cost Schedule – continued

Additional Charges				
Item	Details	Cost		
Letters/phone calls	Additional letters which are not covered by the above	£30.00 per letter		
Site visits	Additional to above.	£75 cost dependant on location		
Site Visit by Rights of Way Sub- Committee	Additional to the above as requiredletters which are not covered by the above	£200		

- 1. The average cost for an unopposed order is in the region of £3400
- 2. The average costs for an opposed order is in the region of £3750 (including site visit by Sub-Committee).

Please note

The cost of any practical works undertaken by the Authority on behalf of the applicant will be recharged to the applicant in full and will be outside of the Cost Schedule.



Public Rights of Way

Vale of Glamorgan County Council
Docks Office
Barry Docks
Barry
CF63 4RT

TOWN AND COUNTRY PLANNING ACT 1990 PUBLIC PATH ORDER(S)

Undertaking to Pay Costs Form

l undertake to p	ay the costs incurre	ed in processing the Public Path Order for:	
Public Right(s)	of Way No(s).		
Community of			
application as	specified in the Cos	the <u>actual costs</u> incurred by the Council to pr st Schedule and Procedural Guide for Making P required to pay these costs in three instalments.	
route to the sati agents should c application, I un installation (unle	sfaction of the Cour carry out any works derstand that I will less agreed otherwis	costs of carrying out the necessary work to provide ncil. Where it has been agreed that the authority cand supply any furniture (including bridges) on beloe invoiced 100% for the actual costs of the furnituse in writing with Vale of Glamorgan County Councecessary works are completed.	or its half of this ure and
		ny compensation that may arise as a consequence of a path onto or affecting land not in the control of	
	Name (please print):		
	Signed:		
	Address: (for invoicing)		
	Date:		



Town and Country Planning Act, SECTION 257

APPLICATION FOR AN ORDER TO PERMANENTLY <u>DIVERT</u> PART OR ALL OF A PUBLIC RIGHT OF WAY

The following questions should be answered as fully as possible and the form returned to the Public Rights of Way Officer, Vale of Glamorgan County Council, Docks Office, Barry Docks, Barry, CF63 4RT.

You must also send:

- 1. Two copies of a plan not less than 1:2500, showing the Public Right of Way concerned and with the line of the diversion clearly marked, along with landownership details.
- 2. Any relevant landowners/owner/occupiers agreements to the proposal.
- 3. A signed "Undertaking to Pay Costs Form".

SECTION A: GENERAL

Name & address of applicant

- a) Name
- b) Address
- c) Contact Telephone number

Name & address of agent (only complete if applicable)

- a) Name
- b) Address
- c) Telephone number

d) Profession

Name & address of the owner(s) of the land on both sides of the Public Right of Way to be diverted.

- a) Name
- b) Address

If you the applicant do not own the land on which part, or all, of the new route is to run, has the consent of the landowner(s) been obtained in writing YES / NO (If yes please attach).

- a) Name
- b) Address

Have you obtained the written consent of any Lessee or Tenant or Occupier YES/NO (IF YES please attach consent)

Name of Lessee, Occupier or Tenant:

Address:

SECTION B: PUBLIC RIGHT (S) OF WAY TO BE DIVERTED
Name of Community or Communities in which the path are located:
Number(s) of the Public Right(s) of Way as indicated on the Definitive Map (if known). from OS Grid Reference (where there is only one path involved) to OS Grid Reference.
General description of path(s)
Status: The path(s) affected are footpath/bridleway/restricted byway (delete the term that does not apply)
Please give the name of the local newspaper(s) circulated in the area.
SECTION C: REASON FOR DIVERSION
Planning Application No:
Date on Which Work Will Begin:

SECTION D: DECLARATION

(Please read carefully, amend as necessary and then sign).

- 1. (Delete this particular statement if it does not apply) I/We own the land edged red on the attached plan which I/We have signed and dated.
- 2. I/We have read and understood the guidance notes attached to this application. I/We agree to comply with the following conditions in respect of this application:
 - a. The proposed alternative route must be at least equal in construction to the length of the route it is replacing and have an equal or improved surface.
 - b. The proposed alternative route must be constructed to the satisfaction of the Vale of Glamorgan County Council as the Highway Authority.
 - c. The siting and type of any new, bridges, stiles, gates or fencing must be agreed with the County Council prior to erection and maintained at the applicants own expense in the future (unless specifically agreed otherwise in writing with the County Council).
 - d. Any necessary drainage works are to be carried out at the applicant's expense and constructed to the specification and satisfaction of the County Council.
 - e. The alternative route(s) to be signposted and waymarked to the satisfaction of the County Council.
 - 3. If the Council agrees to make the order for the diversion of the path(s) I/We will carry out such work on the diverted route of the path as may be specified by the County Council, at our own expense, to bring the route into a fit condition for public use at such time as the diversion order can be confirmed.
 - 4. I/We understand that no authority for the diversion of a Right of Way is conferred unless and until an Order has been made and confirmed and notice of its making and confirmation has been published.
 - 5. I/We declare the Rights of Way(s) to be diverted is/are in no way obstructed and that it/they are fully available to the public and I/We undertake that it/they shall in no way be obstructed before the Order comes into operation.
 - 6. I/We confirm that no part of the Rights of Way(s) to be diverted will be obstructed at any time due to works associated with the Planning Application before the Order comes into operation.

7.	I/We undertake that any no Order comes into operation	ew path or way to be provided will be ready for use before the n.
8.		ist state the period of time required for the implementation of date will you make the new routes available?) d is weeks
9.		est of my/our knowledge and belief all the particulars given I hereby apply for the diversion of the route(s) I have detailed
	Signed:	Date:



Town and Country Planning Act, SECTION 257 APPLICATION FOR AN ORDER TO PERMANENTLY <u>EXTINGUISH</u> All, OR PART, OF A PUBLIC RIGHT OF WAY

The following questions should be answered as fully as possible and the form returned to: Public Rights of Way Officer, Vale of Glamorgan County Council, Docks Office, Barry Docks, Barry, CF63 4RT.

You must also send:

- Two copies of a plan showing the Public Right of Way concerned and with the line of the extinguishment clearly marked. You should also indicate on one of the plans landownership details.
- 2. Any relevant landowners/owners/occupiers agreement to the proposal
- 3. A signed "Undertaking to Pay Costs Form"

SECTION A: GENERAL

Name & address of applicant

- a) Name
- b) Address
- c) Telephone/mobile number

Name & address of agent (only complete if applicable)

- a) Name
- b) Address
- c) Telephone/mobile number

d) Profession

Are you the sole landowner of the entire length of path to be closed? YES / NO

If "No" has the consent of the landowner(s) been obtained in writing? YES / NO If YES please attach.

Give the name & address of the owner(s) of the land over which the Public Right(s) of Way to be extinguished passes over.

- a) Name
- b) Address

Have you obtained the written consent of any Lessee or Tenant or Occupier to the extinguishment proposal? YES / NO If yes please attach consent.

- a) Name of Tenant, Lessee or Occupier
- b) Address

Name & address of the owner(s) of the land on both sides of the Public Right of Way to be
extinguished. a) Name
b) Address
SECTION B: PUBLIC RIGHT(S) OF WAY TO BE EXTINGUISHED
Name of the Community or Communities in which the path is located:
Number(s) of the Public Right(s) of Way as indicated on the Definitive Map (if known).
(Where there is only one path involved) From OS Grid Reference to OS Grid Reference
General Description of path(s)
Status: The path(s) affected are footpath/bridleway/restricted byway (delete the term that does not apply)
Please give the name of the local newspaper(s) circulated in the area.
SECTION C: NEW LENGTHS OF PUBLIC RIGHTS OF WAY TO BE DEDICATED
Is there to be a new route dedicated to replace the extinguished route/s YES / NO
If the applicant does not own or control the land to be dedicated, has the consent of the landowner(s) been obtained? YES / NO
a) Name b) Address
SECTION D: REASON
What is the likely use of the path and what effect will the closure of the path have on the land served by it?
Planning Application Number:
Date on Which Work Will Begin:

SECTION E: DECLARATION

I/We own the land edged red on the attached plan which I/we have signed and dated. We have read and understood the guidance notes attached to this application and agree to comply with the following conditions in respect of this application:

- 1. Where extinguishment is undertaken concurrently with creation of an alternative route:
 - a. Any proposed dedicated route/s must be at least equal in construction to the length of the route it is replacing.
 - b. The proposed alternative route must be constructed to the satisfaction of the Vale of Glamorgan County Council as the Highway Authority.
 - c. The siting and type of any necessary gates, fencing or other furniture on the route to be dedicated must be agreed with the County Council prior to erection.
 - d. Any necessary drainage works are to be carried out at the applicant's expense and constructed to the specification and satisfaction of the County Council.
 - e. The alternative route to be signposted and way marked to the satisfaction of the County Council.
- 2. I/We understand that no authority for the extinguishment of a Public Right of Way is conferred unless and until an Order has been made and confirmed and notice of its making and confirmation has been published.
- 3. I/We declare the Public Rights of Way(s) to be extinguished is/are in no way obstructed and that it/they are fully available to the public and I/We undertake that it/they shall in no way be obstructed before the Order comes into operation.
- 4. I/We confirm that no part of the Rights of Way(s) to be extinguished will be obstructed at any time due to works associated with the Planning Application before the Order comes into operation.
- 5. I/We are aware that if an order is made and confirmed the County Council will make arrangements, where necessary, to remove any foot or bridleway bridges on the route that has been closed.
- 6. I/We declare that to the best of my/our knowledge and belief all the particulars given are true and accurate.

tide and accurate.	
Signed:	Date: