

Meeting of:	Governance and Audit Committee	
Date of Meeting:	Monday, 24 May 2021	
Relevant Scrutiny Committee:	Corporate Performance and Resources	
Report Title:	Effectiveness of the Audit Committee - Self Assessment	
Purpose of Report:	To update members of the Committee, following feedback, on the finding of the Self-Assessment of Good Practice from the Chartered Institute of Public Finance & Accountancy (CIPFA) Audit Committees Practical Guidance 2018, originally reported on 1st March 2021	
Report Owner:	Head of the Regional Internal Audit Service	
Responsible Officer:	Head of Finance & Section 151 Officer	
Elected Member and Officer Consultation:	Legal Services and Head of Finance.	
Policy Framework:	The proposals in this report are in accordance with the policy framework and budget.	

Executive Summary:

- The effectiveness of the Audit Committee has been reviewed in line with the Chartered Institute of Public Finance (CIPFA) self-assessment of good practice.
- The overall effectiveness was found to be good with a few areas having recommendations for improvement which require consideration.
- A skills and knowledge self-assessment questionnaire has been completed by the majority of members and the results will assist in developing a training package.

Recommendation

1. Members of the Committee consider and respond to the recommendations in the draft audit report at Appendix A.

Reason for Recommendation

1. To ensure members of the Governance and Audit Committee are given the opportunity to respond to the draft report and are kept up to date and informed.

1. Background

- CIPFA Audit Committee Practical Guidance for Local Authorities and Police 2018 Edition states as part of its Position Statement that 'Audit Committees are a key component of an authority's governance framework. Their function is to provide an independent and high-level resource to support good governance and strong public financial management'. The scope of this Position Statement includes all principal local authorities in the UK.
- 1.2 Internal Audit has reviewed the effectiveness of this Audit Committee in line with the Self-Assessment of Good Practice included in CIPFA guidance. This provides a high-level review that incorporates the key principles set out in CIPFA's Position Statement.

2. Key Issues for Consideration

- 2.1 The completed checklist and its findings were presented to Audit Committee on 1st March 2021, with members given the opportunity to provide feedback.
- 2.2 A draft audit report is attached at Appendix A which provides a summary of the findings, whilst Appendix B is the updated checklist. The draft audit report includes a management implementation plan which lists the recommendations being made as a result of this work.
- 2.3 A skills and knowledge questionnaire was also presented to Committee on 1st March 2021 and amended following discussion by members. It was agreed that the amended questionnaire would be circulated for completion by all members.
- 2.4 The results of the returned questionnaires are also provided in the attached draft audit report at Appendix A whilst the questionnaire is attached at Appendix C for reference.

3. How do proposals evidence the Five Ways of Working and contribute to our Well-being Objectives?

3.1 The Governance and Audit Committee provide a source of assurance regarding the arrangements for managing risk and maintaining an effective control environment which will assist in how service areas undertake the five ways of working and how they deliver the well-being objectives.

4. Resources and Legal Considerations

Financial

4.1 No financial implications.

Employment

4.2 No employment considerations.

Legal (Including Equalities)

4.3 The provision of an adequate and effective Internal Audit function is a legal requirement under the Accounts and Audit (Wales) Regulations 2014 as amended from time to time. There are no equalities implications as a direct consequence of this report.

5. Background Papers

None



Draft Internal Audit Report

Authority	Vale of Glamorgan Council
Directorate	Cross Cutting
Audit Title	Effectiveness of the Audit Committee
Audit Year	2020/21





Effectiveness of the Audit Committee

Report Distributed To:	Chair of Audit Committee - Councillor George Carroll Members of Audit Committee				
Report Produced & Issued By:	Filippa Daniels – Auditor Joan Davies – Audit Client Manager				
Report Dates	Draft: 11th May 2021	Final:			
Audit Ref	AA1238				

1. Introduction

- **1.1.** Internal Audit reviewed the effectiveness of the Audit Committee in line with the Self-Assessment of Good Practice included in CIPFA guidance.
- **1.2.** This report sets out the findings of the assessment and subsequent feedback by members of the Governance & Audit Committee as well as the responses to a skills questionnaire issued to all committee members.
- 1.3. The CIPFA Audit Committee Practical Guidance for Local Authorities and Police 2018 Edition states, as part of its Position Statement, that 'Audit committees are a key component of an authority's governance framework. Their function is to provide an independent and high-level resource to support good governance and strong public financial management'. The scope of this Position Statement includes all principal local authorities in the UK.

2. Objectives & Scope

2.1. The objectives of the audit were to review the effectiveness of the Audit Committee in line with the Self-Assessment of Good Practice included in CIPFA guidance.

3. Strengths & Areas for Improvement

- **3.1.** During the audit a number of strengths and areas of good practice were identified as follows:
 - Members of the Audit Committee engaged with the Self-Assessment Checklist process.
 - The majority of members of the Audit Committee completed a training needs assessment.

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- **3.2.** The following issues were identified during the audit which need to be addressed:
 - A number of members felt they lacked a good level of knowledge or skills in certain areas.
 - The Audit Committee did not fully meet all the points in the selfassessment checklist.
- 3.3 A number of recommendations contained within the report are for advisory purposes and have been categorised as Merits Attention. No formal response to these recommendations is required; hence they are not contained within the Management Implementation Plan.

4. Audit Opinion

Based on an assessment of the strengths and weaknesses of the areas assessed, it has been concluded that the effectiveness of the Governance & Audit Committee is reasonable. This overall opinion is supported by the identification of weaknesses in some areas, which although not substantial in nature could compromise the overall control environment. Action is considered necessary to avoid potential exposure to risks.



Reasonable Assurance

5. Acknowledgement

- **5.1.** A number of staff and members gave us their time and co-operation during the course of this review. We would like to record our thanks to all of the individuals concerned.
- **5.2.** The work undertaken in performing this audit has been conducted in conformance with the Public Sector Internal Audit Standards.
- **5.3.** Any enquires regarding the disclosure or re-issue of this document to third parties should be sent to the Head of Audit via cmthomas@valeofglamorgan.gov.uk

6. Findings & Recommendations

Risk may be viewed as the chance, or probability, of one or more of the organisation's objectives not being met. It refers both to unwanted outcomes which might arise, and to the potential failure to realise desired results.

The criticality of each recommendation is as follows:

Fundamental: Action that is considered imperative to ensure that the organisation is not exposed to high risks

Significant: Action that is considered necessary to avoid exposure to significant risks Merits Attention: Action that is considered desirable and should result in enhanced control

6.1. Self-Assessment Checklist

Ref.	Expected Control & Possible Risk	Key Findings / Conclusions	Recommendation	Criticality
6.1.1.	Expected Control: Areas which are not fully compliant are identified.	A checklist based on the CIPFA Audit Committees Practical Guidance 2018 Self-Assessment of Good Practice was completed by Internal Audit in January 2021. The checklist indicated that the overall effectiveness of the Audit	The Audit Committee considers producing an Annual Report that is presented to Full Council.	Merits Attention
	Possible Risk: Committee fails to meet all areas of good practice.	Committee is good and a few areas were identified where improvements can be made. The main areas identified for consideration were: • The Committee does not currently produce an Annual Report on its work.	The Audit Committee considers consolidating their Terms of Reference, Purpose and Role in one section of the Constitution.	Merits Attention
		 The Terms of Reference, Purpose and Role for the Committee was in different sections of the Constitution. Changes in legislation set out in the Local Government & Elections (Wales) Act will need to be 	The changes in legislation set out in the Local Government and Elections (Wales) Act need to be reflected in the Terms of Reference.	Significant

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Ref.	Expected Control & Possible Risk	Key Findings / Conclusions	Recommendation	Criticality
		 reflected once they are confirmed. A training needs assessment for members was required, (this has since been completed). Feedback is not sought from those relying on the Committee's work. The Committee does not currently evaluate whether and how it is adding value. The findings of this checklist were presented to the Audit Committee on 1st March 2021. 	The Committee seeks feedback from those interacting with it or relying on its work. The Committee evaluates whether and how it is adding value and an action plan is put in place to improve any weaknesses.	Attention Merits
6.1.2.	Expected Control: Members have been given the opportunity to feedback on the self-assessment Possible Risk The self assessment is not a true reflection of the Committee	Members were provided with an opportunity to discuss and feedback on the findings of the self-assessment checklist which was discussed in the Audit Committee meeting on 1 st March 2021. No comments or further feedback was received.	None	

6.2. Members Knowledge & Skills Questionnaire

Ref	Expected Control & Possible Risk	Key	findings / Co	onclusions	Recommendation	Criticality	
6.2.1.	Expected Control: It is known what areas of training are required by the Committee. Possible Risk: Members lack necessary	The questionnaire was Committee to asse experience. 7 men completed questionnate. The results of the questionnate complete completes of the question of the qu	ess their in mbers comp aire.	ndividual kno leted and ro	A training programme for members of the Audit Committee is developed.	Merits Attention	
	skills to perform their role confidently.	Organisational Knowledge Audit Committee Role & Functions Internal Audit Financial Management & Accounting External Audit Risk Management Counter Fraud Values of Good Governance	Good Knowledge & Experience 5 6 6 6 6 5 4	Satisfactory Knowledge & Experience 1 0 1 0 1 3	Little Knowledge or Experience 1 0 1 1 1 0 1 0 1 0 1 0	Members of the Governance & Audit Committee attend training when made available.	Merits Attention
		These responses sh members feel they experience, demonst					

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Committee

Ref	Expected Control & Possible Risk	Key findings / Conclusions	Recommendation	Criticality
		additional training. Of the 7 responses, 4 members felt they had good knowledge in all 8 areas and 1 member felt they did not have good knowledge in any of the areas.		
6.2.2.	Expected Control: The knowledge and skills members possess are known and utilised.	Part of the questionnaire requested members to state the areas where they had knowledge that could add value to the work of the Committee. The responses are shown below:		
	Possible Risk: Individual members knowledge and skills not used to benefit the whole Committee.	SkillNumberAccountancy2Internal Audit2Risk Management2Governance & Legal1Service and Organisational Knowledge3Programme& ProjectProgramme to Management3IT Systems & IT Governance0Other0		
6.2.3.	Expected Control: Members of the Committee have been given the opportunity to raise other areas of support/ advice they feel	The questionnaire included a section to allow members to raise any other areas of support/advice they considered would be beneficial. The responses and comments were as follows: • Any future queries or advice I may require I am confident that I have the knowledge of where to	considered when developing the training programme.	Merits Attention

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Ref	Expected Control & Possible Risk	Key findings / Conclusions	Recommendation	Criticality
	would be beneficial. Possible Risk: Committee misses out on opportunities to improve.	request this help and/or advice I would need to operate in the role. • More knowledge of management accounts and trading companies within the council.		

7. Management Implementation Plan

Rec no.	Recommendation	Cat. Code (see Key)	Criticality	Report Ref.	Agreed (Y/N)	Management Comments	Job Title of Officer Responsible	Date to be implemented
1	The changes in legislation set out in the Local Government and Elections (Wales) Act need to be reflected in the Terms of Reference.	A	Significant	6.1.1.	Y	Implemented via Managing Directors Emergency Powers	Head of Democratic Services/ Head of Audit	Implemented in April 2021
2	The Governance & Audit Committee considers consolidating their Terms of Reference, Purpose and Role in one section of the Constitution.	A	Merits Attention	6.1.1.	Y	Implemented via Managing Directors Emergency Powers	Head of Democratic Services/ Head of Audit	Implemented in April 2021

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Rec no.	Recommendation	Cat. Code (see Key)	Criticality	Report Ref.	Agreed (Y/N)	Management Comments	Job Title of Officer Responsible	Date to be implemented
3	The Governance & Audit Committee considers producing an Annual Report that is presented to Full Council.	А	Merits Attention	6.1.1.				
4	The Committee seek feedback from those interacting with it or relying on its work.	А	Merits Attention	6.1.1.				
5	The Committee evaluates whether and how it is adding value and an action plan is put in place to improve any weaknesses.	A	Merits Attention	6.1.1.	X			
6	A training programme for members of the Governance & Audit Committee is developed and the additional points raised are considered when developing the training programme.	А	Merits Attention	6.2.1. & 6.2.3				

Authority

Audit

Effectiveness of the Audit Committee

Rec no.	Recommendation	Cat. Code (see Key)	Criticality	Report Ref.	Agreed (Y/N)	Management Comments	Job Title of Officer Responsible	Date to be implemented
7	Members of the Governance & Audit Committee attend training when made available.		Merits Attention	6.2.1.				

Authority	Audit
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Management Implementation Plan Category Code Key

Category Code	Category Description	Category Code	Category Description
А	Accomplishment of objectives	S	Safeguarding of assets
С	Compliance	Х	Governance
R	Reliability and integrity of information	Y	Corporate impact
Е	Value for money	Z	Self-audit

Audit Assurance Category Code Key

The objective of an audit is to evaluate the system with a view to delivering reasonable assurance as to the adequacy of the application of the internal control system. The control system is put in place to ensure that risks to the achievement of the Authority's objectives are managed effectively.

Based upon the recommendations made, the categorisation of them and the areas that they relate to, an overall conclusion as to the level of assurance that can be provided will be given, as below:

Substantial Assurance

- Key controls exist and are applied consistently and effectively; and,
- Objectives are being achieved efficiently, effectively and economically (VFM).

Reasonable Assurance (some risk of loss, fraud, impropriety, or damage to reputation)

- Key controls exist but there may be some inconsistency in application;
- · Compensating controls operating effectively; and,
- Objectives achieved after a fashion, e.g. VFM could be improved.

<u>Limited Assurance</u> (a high risk of loss, fraud, impropriety, or damage to reputation)

- Key controls exist but they are not applied, or significant evidence that they are not applied consistently and effectively; and,
- Objectives are not being met, or are being met without achieving VFM.

No Assurance (a very high risk of loss, fraud, impropriety, or damage to reputation)

- Key controls do not exist; and,
- Objectives are either not met, or are met without achieving VFM.



Audit Committee Effectiveness Checklist (based on Appendix D Self-Assessment of Good Practice from CIPFA Audit Committees Practical Guidance 2018)

Completed by: Filippa Daniels Date: Jan 2021

001	Date: Jan 2021									
		Yes	No	Partly	Comment					
	Purpose & Governance									
1	Does the authority have a dedicated audit committee?	√			VOG has the Audit Committee in place.					
2	Does the audit committee report directly to full council? (applicable to local government only)	~			The Chair and Members of Audit Committee are accountable to Full Council (Section 24.14 of the Constitution). The Terms of Reference (section 13.16) in the Council's Constitution states the Audit Committee can make recommendations to Cabinet and/or Council as appropriate. Audit Committee meetings are sometimes referred to in discussions (i.e. Climate change on 29/7/19, the 3/9/19 Audit Committee alluded to in the 9/9/19 Council meeting regarding Statement of Accounts and the Council meeting of 26/2/20 referred to Audit Committee being presented figures during discussion of Revenue Budget).					
3	Do the terms of reference clearly set out the purpose	√			The terms of reference and purpose of the Audit Committee is					
	of the committee in accordance with CIPFA's				referred to in Sections 13.16, 24.13 and 24.14 of the Councils					

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	Position Statement?			Constitution.
				Also, under Robust Internal Control in 22.5.6.1.it says, "An audit committee, which is independent of the executive and accountable to the governing body, provides a further source of effective assurance regarding arrangements for managing risk and maintaining an effective control environment" Consideration should be given to consolidating the Terms of Reference, Purpose and Role of the Audit Committee in one section of the Constitution. In addition, the changed role and title of the Committee will need to be updated in the Constitution to reflect the changes in legislation as a result of Welsh Governments Local Government & Elections (Wales) Act once the timings of different provisions coming into force are confirmed.
4	Is the role and purpose of the audit committee understood and accepted across the authority?	Y		The Council Constitution in 24.13 and 24.14 states the Role, Purpose and Activity of the Chairperson and Members. The Council's Constitution applies to all staff and Members and is available on the Staffnet.
5	Does the audit committee provide support to the authority in meeting the requirements of good governance?			The Council's Constitution states in section 24.14.2 reviewing and assessing corporate governance arrangements as a function of the Audit Committee Chairperson & Members. The Audit Committee recommended the draft Annual Governance Statement 2019-20 be adopted on 29/07/20. Audit Committee also has a Forward Work Programme in place which keeps them updated on their functions.

6	Are the arrangements to hold the committee to account for its performance operating satisfactorily?	√		All meeting agendas and minutes are available for all on the Council's website allowing for transparency.
	Functions			
8	Do the committee's terms of reference explicitly address all the core areas identified in CIPFA's Position Statement? good governance assurance framework, including partnerships and collaboration arrangements internal audit external audit financial reporting risk management value for money or best value counter fraud and corruption supporting the ethical framework Is an annual evaluation undertaken to assess whether the committee is fulfilling its terms of reference and that adequate consideration has been given to all core areas?			Terms of Reference is in Council Constitution. Assurance framework and collaboration arrangements not covered. Core areas evaluated Jan 2021 and will be annually as part of this self-assessment: good governance – Yes. Annual Governance Statement and governance forms part of some audits. assurance framework, including partnerships and collaboration arrangements - Not in Terms of Reference. internal audit – Yes, reports received and representatives from Internal Audit attend meetings to allow challenge. external audit - Yes, reports received and
				representatives from External Audit attend meetings to allow challenge. financial reporting - Yes, Statement of Accounts presented 24/9/20 risk management - Yes Corporate Risk Assessments

				presented 24/9/20. □ value for money or best value – Yes, within audits. □ counter fraud and corruption – Yes, Corporate Fraud Update presented on 16/12/19 □ supporting the ethical framework - Ethics covered in various audits and covered by Standards Committee.
9	Has the audit committee considered the wider areas identified in CIPFA's Position Statement and whether it would be appropriate for the committee to undertake them?	✓		The Committee considers the wider areas identified in CIPFA's Position Statement of Treasury Management monitoring with updates on Treasury Management & Investment Strategy reports presented.
10	Where coverage of core areas has been found to be limited, are plans in place to address this?		~	The terms of reference does not explicitly cover partnerships and collaboration arrangements or supporting the ethical framework but these areas are looked at during different audits.
11	Has the committee maintained its advisory role by not taking on any decision-making powers that are not in line with its core purpose?	•		Committee does not have any decision-making powers.
	Membership and Support			
12	Has an effective audit committee structure and composition of the committee been selected? This should include: separation from the executive an appropriate mix of knowledge and skills among the membership a size of committee that is not unwieldy consideration has been given to the inclusion of at least one independent member (where it is not already a mandatory requirement)	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \		Council's Constitution clearly states in schedule 6 of the Constitution that the Audit Committee is 7 members plus 1 lay member. This is the current membership.
13	Have independent members appointed to the committee been recruited in an open and transparent way and approved by the full council or the PCC and chief constable as appropriate for the organisation?	√		Lay Member Mr Lewis reappointed 16/3/17 at Senior Management Appointment Committee. Reappointment was transparent.

14	Does the chair of the committee have appropriate knowledge and skills?	✓		Democratic Services confirmed that Chair has had following appropriate training: - Introduction to Finance 10/07/17 - Introduction to the Audit Committee 26/7/17 - Audit Corporate Risk Management Workshop 23/1/18 - Statement of Accounts Briefing 24/7/18 & 1/7/19 - Treasury Management 27/2/19 & 3/2/20 Chair has also taken part in a Scrutiny Committee Chairing Skills session facilitated by the Welsh Local Government Association as part of the 2017 Member Induction & Development program.
15	Are arrangements in place to support the committee with briefings and training?			Democratic Services confirmed that other members of the Audit Committee have attended a range of training. Of the 7 other members of the Audit Committee (excl the Chair): - 6 have attended Introduction to Finance. - 5 (incl lay member) have attended Introduction to Audit Committee. - 4 (incl lay member) have attended Audit Corporate Risk Management workshop. - 6 (incl lay member) have attended Statement of Accounts Briefing - 6 (incl lay member) have attended Treasury Management. All 7 have attended a combination of the above.
16	Has the membership of the committee been assessed against the core knowledge and skills framework and found to be satisfactory?	√		Questionnaire developed to assess needs/gaps and feedback included in the audit report
17	Does the committee have good working relations with key people and organisations, including external	✓		Yes. External and Internal Audit and Officer representatives present at meetings and items are discussed and challenged.

	audit, internal audit and the CFO?			
18	Is adequate secretariat and administrative support to the committee provided?	\		Support is provided by Democratic Services who send out agendas and compile minutes.
	Effectiveness of the committee			
19	Has the committee obtained feedback on its performance from those interacting with the committee or relying on its work?		\	CIPFA Audit Committee Guidance 2018 states "Seeking feedback on the operation of the committee may be helpful to supplement a self-assessment. Those interacting regularly with the Committee or relying on its output would be the principal sources of feedback." The results of any feedback could be included in an Audit Committee Annual report.
20	Are meetings effective with a good level of discussion and engagement from all the members?	✓		Meeting minutes from 24/09/20 show Members engaging on various agenda items.
21	Does the committee engage with a wide range of leaders and managers, including discussion of audit findings, risks and action plans with the responsible officers?	~		Committee engages with wide range leaders and managers. A range of Officers attend to present varying reports such as Complaints and Compliments, Waste Management, Safeguarding, Risk Management as well as Internal & External Audit reports and reports from Finance etc.
22	Does the committee make recommendations for the improvement of governance, risk and control and are these acted on?	Y		Members challenge Officers and request additional information and approve recommendations. Audit Committee meeting minutes demonstrate this.
23	Has the committee evaluated whether and how it is adding value to the organisation?		\	Not done formally. No annual report compiled by the Committee.
24	Does the committee have an action plan to improve any areas of weakness?		√	An action plan will be developed once feedback has been received from the Committee.
25	Does the committee publish an annual report to account for its performance and explain its work?		√	No annual report compiled by the Committee.

Audit Committee: Members knowledge & skills

Knowledge and Skills Framework - Self Assessment

Please place an X in **ONE** of the columns shaded blue, for each of the numbered statements 1 to 8 below.

Name of Committee Member:

	Statement	I have good knowledge and experience of this	I have satisfactory knowledge and experience of this	I have little knowledge or experience of this	Any Comments
•	Organisational Knowledge				
1.	Knowledge of the governance structure of the authority (including the Annual Governance Statement), decision-making processes, the Council's objectives and its major functions and how the Council works.				
	Audit Committee Role and Functions:				
2.	An understanding of the Audit Committee's role and place within the governance structures, its terms of reference and accountability arrangements.				
	Internal Audit:				
3.	An understanding of the purpose of the Council's Internal Audit Service and its responsibilities to the Audit Committee.				



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	Statement	I have reasonable knowledge and experience of this	I have limited knowledge and experience of this	I have no knowledge or experience of this	Any Comments
	Financial Management and Accounting				
4.	Awareness of the financial statements that a local authority must produce and the principles it must follow to produce them, and the role the Audit Committee plays in reviewing the Council's draft financial statements.				
	External Audit:				
5.	Knowledge of the role and functions of the external auditor and the responsibility it has to the Council's Audit Committee.				
	Risk Management:				
6.	Understanding of the risk management arrangements in place within the Council and the role of Audit Committee in overseeing these arrangements.				
	Counter Fraud:				
7.	An understanding of the main areas of fraud and corruption risk to which the Council is exposed, knowledge of the Council's arrangements for tackling fraud and awareness of good fraud risk management practice.				
	Values of Good Governance:				
8.	Knowledge of the authority's key arrangements to uphold ethical standards for both members and staff (including knowledge of the 7 principles of public life) and knowledge of whistle-blowing arrangements within the Council.				



Any other	areas of support / advice that y	ou consider	would help you in discharging your role	e as a Memb	er of the Cou	ncil's Audit C	committee?
Which kn	owledge areas below (tick a	ny/all as app	propriate) do you have experience i	n that will ac	ld value to t	he work of t	he Audit
Committe	ee?						
	Accountancy		Service and organisational knowled functions of the organisation	edge relevar	nt to the		
	Internal Audit		Programme and project managen	nent			
	Risk Management		IT Systems and IT Governance				
	Governance and Legal		Other (please specify)				
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