

Name of Committee:	Homes and Safe Communities Scrutiny Committee
Date of Meeting:	06/03/2019
Relevant Scrutiny Committee:	Homes and Safe Communities
Report Title:	Environment and Neighbourhoods Strategy (Housing) - Six Monthly Monitoring Report
Purpose of Report:	To update the Homes and Safe Communities Scrutiny Committee on progress implementing the Environment and Neighbourhoods Strategy (Housing).
Report Owner:	Nick Jones - Housing and Strategic Projects Team Leader
Responsible Officer:	Miles Punter - Director of Environment and Housing Services
Elected Member and Officer Consultation:	This report will affect all Council tenants and therefore no individual ward member consultation has been undertaken. The report has been reviewed by Officers from the Legal and Finance teams.
Policy Framework:	This report is a matter for information and noting

Executive Summary:

- The Environment and Neighbourhood Strategy sets out a framework for investing in and improving Council housing estates. In the strategy, a two stage approach was adopted which combines larger capital investments which are focussed on a small number of larger estates with lower level, resident led environmental improvements.
- Regular monitoring reports have been reviewed by Scrutiny and all of the key actions have now been completed. Appendix 1 highlights each of the actions. Work has therefore started are reviewing the Strategy and considering changes required to drive further environmental improvements to Council housing estates.

# 1. Recommendation

**1.1** That the Homes and Safe Communities Scrutiny Committee note the six monthly monitoring report in relation to the Operational Delivery Plan for the Environment and Neighbourhoods Strategy (Housing).

# 2. Reasons for Recommendations

**2.1** To ensure that the actions in the Environment and Neighbourhoods Strategy are progressed and the external environment on public housing estates are maintained to a good standard.

# 3. Background

**3.1** The Environment and Neighbourhood Strategy was approved by Cabinet in February 2017 and incorporated feedback from the Homes and Safe Communities Scrutiny Committee. One of the recommendations was to provide six monthly monitoring reports to the Homes and Safe Communities Committee. This report therefore updates members of progress against the actions identified.

# 4. Key Issues for Consideration

- **4.1** A key principle of the Strategy is around targeting investment in environment and schemes in order to achieve a significant impact. On that basis, budget provision has been set aside to undertake estate improvement works at Buttrills estate (phase 2 and 3) with additional sums set aside at Williams Crescent, Irvine Place and Owens Close the year after and then Gibbonsdown in 2020/21.
- **4.2** The approach taken to working up the detail of the schemes involved consultation with tenants regarding priority themes i.e. security, car parking, provision of open space, play areas etc. These ideas were then translated into proposals and be subject to further consultation- to ensure the environmental investment meets the needs of local people. This approach will be developed further and tweaked to reflect lessons learnt and this will form the basis of a toolkit to support future investment.
- **4.3** At the Buttrills estate, following a wide ranging consultation with local tenants and residents, a programme of works was agreed, the contract has been let and contractors are on site. The improvements being carried out include: new roofs, replacement windows, upgrades of communal areas, external wall insulation plus external landscaping. Significant progress has been made already but work will continue on site in phases 2 and 3 over the next 12 months.
- **4.4** Alongside the capital budgets for larger schemes, there is a smaller annual revenue budget set aside to support resident led environmental schemes in other areas. To date this has paid for raised flower beds at sheltered housing schemes, benches, changes to bin storage areas, community noticeboards etc.
- **4.5** The physical appearance of estates was also identified as a priority in the strategy and a 'photobook' has been developed which is a set of agreed environmental standards used to grade the quality of estates and drive improvements. Regular estate walkabouts are also an important part of improving standards and a more formal programme of walkabouts is now in place so tenants have the opportunity to take part or engage with their Neighbourhood Manager when they are on site.
- **4.6** A number of community 'helping hand' events have taken place as part of the Initiatives to improve the appearance of estates. These have involved tenants, contractors and partner agencies and have been very well received. At Gibbonsdown, a rubbish amnesty resulted in the removal of a large amount of rubbish and household items which had been building up in homes, outhouses and gardens. The events have been an effective means of raising the profile of the Neighbourhood teams and enabled staff to establish themselves as a key point of contact and build relationships with the tenants. A toolkit for running

these events has been developed and will improve the success of future events in different areas.

- **4.7** An important element of the strategy is estate action planning. The development of tailored estate action plans which pick up local issues and priorities is underway and draft action plans are in place for ten estates.
- **4.8** Finally, there are still some changes to be made regarding the use of the smaller pot of revenue money for estate improvements. There are some good examples of this fund being used to make improvements to recycling and rubbish disposal at blocks of flats, however there is scope for further publicity of this funding so tenant groups across the Vale can make applications to fund creative solutions in their area.

# 5. How do proposals evidence the Five Ways of Working and contribute to our Well-being Objectives?

# Long term

**5.1** The Strategy ensures that a planned approach is taken towards the long term investment in Council housing estates. This ensures that they remain vibrant and viable places to live.

# Prevention

**5.2** The approach to environmental improvements will help minimise crime and antisocial behaviour, it will also improve residents' sense of security and promote more community spirit and pride.

# Integration

**5.3** The Strategy supports a holistic approach to estate improvements and requires colleagues in Housing and Assets to work together with a range of other teams and agencies, including Parks, Keep Wales Tidy, South Wales Police, Safer Vale etc.

#### Collaboration

**5.4** The Strategy recognises that a number of factors contribute towards effective neighbourhoods and sets out a framework for several Council teams ie Assets, Neighbourhood Management and Repairs- to work together with residents to deliver a programme of estate improvements.

#### Involvement

**5.5** Resident involvement is key to the effective delivery of the objectives in the Environment and Neighbourhoods Strategy. The Strategy therefore takes account of feedback from tenants in terms of what is most important and how priorities should be decided but also requires staff to work closely with local people to develop environmental improvement schemes on different estates

# 6. Resources and Legal Considerations

# **Financial**

**6.1** Significant financial support has been set aside to deliver the objectives in the Strategy. This includes provision of a £8.25m budget for environmental and estate improvement works over the course of the next three years (which forms part of the Council's WHQS investment commitments). Revenue budget has also been set aside to fund two Community Investment and Involvement Officer Posts to take the lead in community engagement and drive a range of environmental improvements. Lastly, participatory budgets of £64,000 per annum have been set aside to fund smaller scale estate and environmental improvements identified by local residents and groups.

# **Employment**

6.2 There are no direct employment implications arising from this report.

# Legal (Including Equalities)

**6.3** There are no direct legal implications arising from this report.

# 7. Background Papers

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# **Operational Delivery Plan**

**Objective 1: Increasing safety of residents and homes** 

Action	Start	Finish	Progress	Status
	date	date		
Allocate a pot of money specifically to address tenants security concerns, allowing purchase of deployable CCTV	March 17	July 17	Estate budgets have been top sliced to create a pot of £8,000 for security measures. Deployable camera was used at Central Estates and Buttrills estate to monitor on going	
cameras, additional lighting, more secure fencing etc.			anti-social behaviour (ASB) problems. Cameras have proved effective in reducing ASB and improving residents' sense of safety. Specification for cameras currently being reviewed in order to improve surveillance (including sound recording, night vision and allowing longer distance coverage). Demonstrations received from suppliers and the case for increased level of investment is being considered.	
			All new ASB cases are being assessed to establish if any security/ target hardening measures would assist to alleviate problems and decisions are made on a case by case basis.	
Review published crime statistics and liaise with Police and Safer Vale to identify key issues on Council estates	Sept 17	Dec 17	Close partnership working in place with Safer Vale, including joint visits, case reviews and problem solving.	
			New information sharing project is in place where South Wales Police send daily reports of crimes and incidents which relate to Council owned properties. This information enables the Housing Management team to identify issues at an early stage and work with the Police and other partners to resolve problems before they escalate. Crime statistics also being reviewed as part of the Neighbourhood Plans- which identify key concerns and priority actions for different estates.	
Adopt secure by design principles for all Council new build developments	April 17	Sept 17	New build properties at Francis Road incorporated secure by design principles. In addition, future developments at Holm View and the Brecon Court will also incorporate the principles.	
Re tender empty property security contract	April 18	Dec 18	No longer appropriate. There has been a reduction in the use of empty property security which reflects fact that long term empties have now been refurbished and re let. Only in exceptional circumstances are steel shutters or alarms used to protect empty properties. Current levels of expenditure mean the service does not need to be subject to formal procurement exercise.	

Run focus groups with tenants who have expressed a concern regarding security in order to identify local priorities that can make a difference	April 17	July 17	Local consultations and meetings taken place with residents at Fairoaks and Central estates regarding ASB. Package of measures including CCTV, increased Police patrols etc. have been adopted. Security concerns continue to be discussed with existing tenants groups as part of their standard monthly meetings. A good example is at St Luke's Avenue, Penarth where the Police have attended the residents' board meeting and discussed concerns of residents and talked about how they can work with local people to address crime and the fear of crime in the local area.	
Develop estate action plans for larger estates to set out responses to residents' concerns	Feb 17	Feb 18	Draft estate action plans have been developed for many of the larger estates which include a range of socio economic data, information about the housing stock and demographics of the people who live there. The Housing Management team have consulted with local tenants about these plans and are in the process of agreeing priorities for future actions.	

# **Objective 2:** Improving the appearance and cleanliness of the community environment

Action	Start	Finish	Progress	Status
	date	date		
Schedule monthly estate inspections/	April	Dec	Estate walkabouts are now taking place at most estates and a system of estate grading is	
walkabouts in advance and publicise	17	17	underway. This involves grading estates against an agreed standard. The standard also	
dates and times to tenants			breaks down into different elements e.g. car parks, garage areas.	
			Dates and times for estate walkabouts have been shared with tenants and there has been some take up, with a small number of people taking part.	
Encourage tenants to take part in	April	On	Time credits (which can be redeemed at a range of outlets and leisure facilities) are being	
estate walkabouts, including	17	going	offered to tenants who take part in estate walkabouts and other community activities.	
consideration of incentives			There has been an increase in the number of tenants taking part in some areas; however	
			there remain low levels of engagement in other areas with no tenants taking part in some walkabouts.	
Review service level agreements and	June	Dec	There have been some issues with the cleansing and grass cutting service over the last	
arrangements with Cleansing and	17	17	Summer months, with delays starting the weed spraying contract, delays in getting rubbish	
Parks team to ensure rubbish removal			cleared and with grass and bushes cut back. This has resulted in a number of complaints	
and grass cutting works are carried out			and negative feedback from Residents Boards. Discussions have taken place with	
regularly to a high standard			Neighbourhood Services to improve response times; the quality of work carried out and to resolve billing queries.	
Work with Cleansing team to develop	Feb	June	Several meetings taken place with the enforcement team and a process has been agreed	

process for tackling fly tipping and dog fouling and take enforcement action	17	17	and adopted to tackle fly tipping.	
against offenders			Whilst dumping continues to be an issue in the Vale there have been reductions at the sites targeted. A number of fines have been issued to tenants who have been caught fly tipping on Council estates. It is anticipated this will serve as a deterrent to other people.	
Identify hotspots for rubbish dumping and use CCTV to identify perpetrators	April 17	Sept 17	Several specific sites have been identified, including the garage courts in Llantwit Major and parts of Gibbonsdown. Regular inspections are being carried out at both sites and advice given to tenants about correct disposal. Sites are also on rota for the cleansing team to clear.	
Review communal bin store facilities at flats to ensure residents have got sufficient means of disposing of household rubbish	April 17	March 18	Pilot schemes have taken place at several blocks of Council owned flats; this has involved supplying tenants with containers for waste which can be used in between collection days. This has proved effective and has resulted in less waste being piled up outside flats and reduced the cost incurred in rubbish removal arranged by the Housing team. Further works will be considered for different locations on a site by site basis- dependant on the local issues and resident preferences.	
Work with Visible Service to target publicity and education campaigns towards Council tenants	April 17	March 18	Several community events/ roadshows taken place at Gibbonsdown, Dinas Powys, St Athan and Rhoose aimed at raising awareness of rubbish disposal and recycling, including providing recycling materials.	
Provide recycling materials free of charge to all new tenants at start of their tenancy	Feb 17	On going	Packs provided to all new tenants and left in the property prior to the tenant moving in.	
Hold annual 'best garden' competition for tenants to include categories for best individual garden and best street	April 17	Oct 17	Best garden competition has taken place and winners have been announced at the recent Festivale event.	
Target overgrown gardens and encourage and support individual tenants to keep their garden in good condition	April 17	Oct 17	Housing staff have been undertaking garden inspections across the Vale and have targeted tenants who have not kept their garden to an acceptable standard	
Research scope for a garden service to assist disabled or elderly tenants	Sept 17	May 18	Discussions underway with 'Gibby Greenfingers' the tenant volunteer group who manage the Treharne Community garden. They have recently carried out garden work at sheltered complexes and are looking to expand this work to elderly and disabled tenants across the Vale. In addition, a number of focus groups have taken place to explore options of creating a social enterprise which could take on responsibility for cutting communal grass and	

			gardens of vulnerable people.	
Develop a photo book which sets out	Feb	May	A photobook has been completed using a variety of photographs to define different	
different environmental standards and allows consistency in recording	17	17	environmental standards. This has been rolled out for use by front line staff and is used during monthly estate walkabouts.	
Use photo book to grade	May	Dec	The Photobook is in place and all estates have been graded.	
environmental standards on all Council estates	17	17		
Record the estate grading's as part of	Dec	On	Gradings are in place for all estates and changes in standards are monitored on a quarterly	
performance reporting and target	17	going	basis.	
improvements on estates with lower				
grading's				
Consult tenants and produce business	April	March	Scope for communal cleaning service is hampered by the fact there is a condition in the	
case for a communal cleaning service	17	18	current tenancy agreement, which makes it the responsibility of tenants to clean	
to improve the cleanliness of shared			communal areas. As a consequence, any service would not be eligible for Housing Benefit.	
areas in flats			This action will be put on hold pending the introduction of revised tenancy agreements	
			under the Renting Homes Wales Act.	

# **Objective 3: Increasing opportunities to access open spaces**

Action	Start	Finish	Progress	Status
	date	date		
Map all open/ green space on housing	July	June	All Housing land is highlighted on the council's mapping system. This is being used to	
estates which is owned by the Housing	17	18	identify plots of land for potential community use	
team				
Undertake resident consultation regarding specific plots of green space to identify possible uses	July 17	Dec 17	Consultation has taken place with some residents groups regarding the use of green space by community groups. At two separate sites in Coldbrook (Stratford Green and Hathaway Place), resident consultation events and activities have taken place in order to identify residents' priorities and get volunteers on board to support a grant application to improve	
			green spaces. In addition, tenants at Catherine Meazey House in Penarth are working with the Council to improve the communal areas.	
Explore grant funding opportunities to	July	Dec	The Community Garden at Gibbonsdown is open again and is being managed by a new	
secure additional funding to improve	17	17	group of tenants and residents. Although the part time worker is no longer employed, the	
specific green spaces, including			Housing team have supported the residents to become a formally constituted group and	
Treetops in Gibbonsdown			put in place a range of process governing the use of the garden. It is popular with residents	

			and at least 20 individuals volunteer on a regular basis. In addition, the group are working with other agencies including support providers who use the garden to support vulnerable clients.	
Prepare a business case for the development of a community garden at Margaret Avenue, Colcot	April 17	Aug 17	The grant application for the Community Garden at Margaret Avenue was not successful. A number of volunteering days have taken place recently involving the Colcot residents association, Parks and the local School where volunteers have tidied up the land, painted the fencing and look at installing raised beds and low maintenance play equipment e.g. mud kitchen, sand pit, tyres etc. Provision has been made in the Environmental Improvement budget- to make further improvements to the space and a number of options are being developed in conjunction with local residents.	
Develop 2 pilot projects to bring unused areas of land into use by local community	July 17	Dec 17	Consultation has taken place with some residents groups regarding the use of green space by community groups. Grant funding was secured (section 106) to develop a parcel of green space adjacent to Oakfield School in Gibbonsdown. Staff have worked with the school, other partners and local residents to establish a steering group to coordinate the project. Work has now been completed and is proving successful amongst school children and local people.	
			Plans are also being developed to improve the communal garden and green spaces at Buttrills to give people more ownership over green spaces and try and engender a sense of community pride. This work is being carried out in partnership with the local Residents Board and politicians.	
Establish links with range of agencies e.g. Keep Wales Tidy, Ground works Trust and develop a toolkit to support Environmental Projects	April 17	Dec 17	Housing team participate in quarterly task group meetings involving Visible Services, Keep Wales Tidy etc.	

# Objective 4: Increasing community engagement and residents pride in their area

Action	Start	Finish	Progress	Status
	date	date		
Encourage tenants to participate in estate walkabouts, including possibility to use incentives	April 17	On going	Estate walkabouts are now taking place at most estates and a new system of estate grading is being used. This involves grading estates against an agreed standard. The standard also breaks down into different elements e.g. car parks, garage areas. The system has been rolled out all estates and is helping to drive improvements in appearance	

			Dates and times for estate walkabouts have been shared with tenants and there has been some take up, with a small number of people taking part, however there are plans for more publicity in the next tenant newsletter	
Schedule and hold a series of	Feb	Dec	Rubbish amnesties and skip days have taken place in a number of areas including Barry,	
community clean ups across the Vale	17	17	Penarth and Llantwit Major. These have been very popular events and have led to	
including in rural areas			improvements in the appearance of estates	
Develop pro forma for tenants and	April	Aug	Draft criteria and proforma's have been developed to enable tenants and groups to apply	
groups to apply for funding from	17	17	for funding from the estate budgets. This will also enable Officers to prioritise bids.	
estate budget and also criteria for				
prioritising bids				
Promote estate budgets to residents	April	Sept	A set of criteria has been developed along with a process and forms to be used. This is	
and support tenants to develop	17	17	being promoted to local groups and partners and will be advertised more widely in the next	
projects and secure funding			tenants' newsletter.	
Develop toolkit for undertaking	Feb	April	Toolkit is in place and has been used to plan the recent community clean ups.	
community clean ups e.g. how to	17	17		
promote events, how to engage				
residents, which agencies to engage,				
how to source skips etc.				