

Meeting of:	Homes and Safe Communities Scrutiny Committee
Date of Meeting:	Wednesday, 13 September 2023
Relevant Scrutiny Committee:	Homes and Safe Communities
Report Title:	Capital Monitoring for the period 1st April to 30th June, 2023
Purpose of Report:	To advise Committee of the progress on the 2023/24 Capital Programme for the period 1st April, 2023 to 30th June, 2023 within their remit.
Report Owner:	Director of Environment and Housing
Responsible Officer:	Matt Bowmer, Head of Finance/S151 Officer
Elected Member and Officer Consultation:	Each Scrutiny Committee will receive a monitoring report on their respective areas, which will consider the relevant information relating to the respective Scrutiny Committee. This report does not require Ward Member consultation.
Policy Framework:	This is a matter for Executive decision by Cabinet
Executive Summary:	<ul style="list-style-type: none"> The report provides an update on the progress of the Capital Programme for the period 1st April, 2023 to 30th June, 2023. Details by scheme are shown in Appendix 1. Appendix 2 provides a summary of the position of the Capital Programme by directorate from approval at Council on 6th March, 2023 through to 30th June, 2023, including any changes requested within this report. The report sets out any requested changes to the 2023/24 and future years' Capital Programme. The report notes the current approved programme of £125.813m, being the Council approved Programme of £103.968M plus slippage of £8.733m from 2022/23 and additions of £13.112m. It is important to note that many areas are continuing to experience an increase in costs associated with the delivery of schemes. Tenders are being received over the current allocated budgets and officers are reporting the requirement to re-negotiate submitted tenders. Schemes will be closely monitored over the coming months and it is anticipated that slippage requests will be requested in future reports. Officers will continue to work with project managers and sponsors to ensure value for money and that all possible funding opportunities are identified and are fully explored.

Recommendations

1. That the progress made on delivering the 2023/24 Capital Programme within the remit of the Committee be noted in the attached Appendix 1.
2. That the use of Delegated Authority within the remit of the Committee, as set out in paragraph 2.4 of the report, be noted.
3. That the use of Emergency Powers within the remit of the Committee, as detailed in the attached Appendix 1 to the report, be noted.
4. That the changes to the 2023/24 and future Year's Capital Programme within the remit of the Committee, as set out in paragraph 2.3 of the report be noted.

Reasons for Recommendations

1. To advise Committee of the progress on the Capital Programme.
2. To advise Committee of the use of Delegated Authority.
3. To advise Committee of the use of Emergency Powers.
4. To advise Committee of changes to the Capital Programme.

1. Background

- 1.1 Council on 6th March, 2023 (Minute Reference 777) approved the Capital Programme for 2023/24.

2. Key Issues for Consideration

- 2.1 Appendix 1 details financial progress on the Capital Programme as at 30th June, 2023 and a Table One below, sets out the summary by each directorate.

Table One – Summary Capital Programme

Actual Spend to June 2023	Directorate	Approved Programme 2023/24	Forecast Outturn 2023/24	Variance
£000		£000	£000	£000
2,205	Learning & Skills	33,657	33,710	53
84	Social Services	937	937	0
4,631	Housing	53,711	53,711	0
1,832	Environment	25,773	25,846	73
249	Place	6,032	6,032	0
23	Corporate Resources	1,992	2,098	106
0	City Deal	2,506	2,506	0
69	Pipeline Schemes	1,205	1,205	0
9,093	Total	125,813	126,045	232

- 2.2 The approved programme as at final proposals was £103.968m. Slippage from the 2022/23 Capital Programme of £8.733m has been previously agreed and added to the approved programme. During the financial year, additions totalling £13,112 give a total current approved programme of £125,813. A directorate analysis taken from Appendix 2 is set out in the Table Two below.

Table Two – Revised Capital Programme

Directorate	Approved Programme 2023/24	Amendments 2023/24	Slippage Approved into 2023/24	Total Capital Programme 2023/24
	£000	£000	£000	£000
Learning & Skills	36,697	(1,176)	(1,864)	33,657
Social Services	595	0	342	937
Housing	45,019	6,700	1,992	53,711
Environment	12,830	6,897	6,046	25,773
Place	4,039	664	1,329	6,032
Corporate Resources	1,130	(33)	895	1,992
City Deal	2,506	0	0	2,506
Pipeline Schemes	1,152	60	(7)	1,205
Total	103,968	13,112	8,733	125,813

- 2.3 There are two requests under the Home and Safe Communities Additions, Virements and Re-profiling section of the report that is within the remit of this Scrutiny Committee. The first asks to combine the Cartref Porthceri External Repairs Phase 2 and **Salisbury Road No. 91 (YOS) External Repairs Phase 2** with the Cartref Porthceri Residential Home – Drainage Repairs and Underpinning of Building scheme and the second to include the Target Hardening scheme with a budget of £44k, to be funded by Welsh Government grant.
- 2.4 One Delegated Authority has been approved under the Housing Improvement Programme to allocate the 2023/24 Capital budget of £45.019m. Further detail is provided at section 2.26.

Capital Programme Delivery

- 2.5 Detailed below are paragraphs highlighting several capital schemes being delivered this financial year.

Environment

- 2.6 It is pleasing to note that external funds of £4.089m have been secured from Welsh Government in relation to the Active Travel Fund 2023/24. The purpose of the Active Travel Fund is to increase levels of active travel, improve health and well-being, improve air quality, reduce carbon emissions, connect communities

and improve active travel access to employment, education and key services, destinations and public transport.

2.7 The £4.89m is split between the projects listed below:

- Core Active Travel - £645k
- Eglwys Brewis Active Travel Route - £2.433m
- Rhoose (Station Road) Active Travel - £674k
- Port Road and Wenvoe Active Travel Improvements - £336k.

Place

2.8 The Barry Wayfinding project is a scheme to install pedestrian map signs and fingerposts across the town centre areas of Barry, including Barry Island. The aim of the project is to show residents and visitors easy routes with walking distances, to encourage more people to walk to their destinations and develop a better 'mind-map' of Barry.

2.9 Officers have reached the stage of a finalised location plan, detailed designs for the signage products, and are commissioning a prototype sign (a 'connector') to be installed on Barry Island in the Autumn. There will be three sign types:

- 29 Directional (like a fingerpost with headline directions)
- 25 Connectors (with a narrow route map)
- 8 Explorers (with a large overview map)

2.10 Wayfinding signs example



Capital Programme Additions, Virements and Re-Profiling

Learning & Skills

- 2.11** St Athan Primary Roof Renewal Phase 2 –The table below confirms the schemes currently on the 2023/24 Capital Programme for roof renewal works at St Athan Primary.

Table Three – St Athan Roof Repairs

Scheme	£'000
St Athan Primary - Roof Renewal and Associated Works - Phase 2	400
St Athan Roof Renewal Phase 2	85
St Athan Roof Renewal Phase 1	115
Total	600

It has been requested to combine all three schemes and rename St Athan Primary – Roof Renewal and Associated Works with a budget of £600k.

- 2.12** Additional Learning Needs Grant – Within this scheme £8k for playground equipment was carried forward into the 2023/24 Capital Programme for Ysgol Gwaun Y Nant, however the total cost of the equipment and installation totalled £22k. The total works were required to be included in the Council’s Capital Programme, it has been requested to increase the 2023/24 Capital Programme by £14k to be funded from the school’s revenue budget.
- 2.13** Victorian Schools – Currently there are schemes on the 2023/24 Capital Programme for Victorian Schools (£44k) and Victorian Schools – General Maintenance (£100k). It has been requested to merge the budgets to provide a combined budget for Victorian Schools – General Maintenance of £144k.
- 2.14** High Street Primary – Flat Roof Replacement – Currently there are schemes on the 2023/24 Capital Programme for High Street – Flat Roof Replacement (£20k) and High Street Primary – Roof Renewal (£65k). As this is all being procured as one scheme it has been requested to merge this scheme’s budget with the High Street Primary – Roof Renewal scheme, giving a total budget of £85k in the 2023/24 Capital Programme.
- 2.15** Early Years Childcare Capital Grant – This scheme is currently on the 2023/24 Capital programme with a budget of £470k. A further grant award has been allocated for Project Management costs associated with the delivery of the grant. It has been requested to increase this scheme budget by £39k, to be funded through Welsh Government grant to provide a new budget of £509k.

Social Services

- 2.16** Cartref Porthceri External Repairs Phase 2 & Salisbury Road No. 91 (YOS) External Repairs Phase 2– Previously a request had been approved to carry forward these scheme budgets of £12k and £14k to the 2023/24 Capital Programme. As the work under both these schemes is the same as the work being undertaken under

the Cartref Porthceri Residential Home – Drainage Repairs and Underpinning of Building scheme, it has been requested to merge these budgets to provide a new budget of £256k and name the Cartref Porthceri Residential Home – Drainage Repairs and Underpinning of Building scheme.

Environment

- 2.17** Asset Renewal – Highway Surfacing – Currently there is a budget of £250k under the asset renewal section of the 2023/24 Capital Programme. It has been requested to vire £200k to a new scheme for Footway Reconstruction works which are required Vale wide and vire the remaining £50k to the existing Neighbourhood Services Highway Improvements scheme, which is already included on the Capital Programme, to provide a new budget of £1.536m.
- 2.18** Allotment Grant – An allocation of funding has been awarded for an allotment support grant for the period 1st April 2023 to 31st March 2025. The primary purpose of the funding is to increase the availability of good quality allotment plots but may be used for other activities such as improving accessibility and increasing biodiversity. It has been requested to include this scheme in the 2023/24 and 2024/25 Capital Programme with a budget each year of £29k, to be funded by Welsh Government Grant.
- 2.19** Target Hardening Grant – An award of funding has been successful and funding of £44k has been secured from Welsh Government for the installation of CCTV, cameras and intruder kits. It has been requested to include this scheme in the 2023/24 Capital Programme with a budget of £44k, to be funded by Welsh Government grant.

Resources

- 2.20** Stronger Community Grant Fund – A number of grants have been allocated under the Stronger Community Grant Fund which are listed in Table Four below. As £30k is already included in the 2023/24 Capital Programme, it has been requested to increase the 2023/24 Capital Programme by £106k, to be funded from Stronger Community revenue contribution.

Table Four – Stronger Community Grant Fund

Scheme	£'000
Cadogs Corner – Cadoxton Community Sports Hall – creating a multi-functional space	10
Llancarfan Community Association – New heating and windows	13
Llandough and Leckwith War Memorial Hall Committee – Roof restoration	16
Rhose Community Library – Solar Panels	13
St Athan Library Refurbishment	21
Vale of Glamorgan Brass Band – improvement of thermal efficiency at Brass Band Hall	10

Penarth Methodist Church – Energy efficiency and access improvements at Trinity Community Centre	10
10 th Barry Guides – Upgrade to toilets	11
Wenvoe Community Council – Replacement of all windows to community centre	16
Woody’s Lodge – Connection of cabin to mains electricity at Amelia Trust Farm	16
Total	136

Delegated Authority approvals

Learning and Skills

- 2.21** Dinas Powys Junior - Modular Classroom – Delegated Authority has been approved to increase the Council’s Capital Programme by £500k using S106 money for a replacement classroom modular building at the Dinas Powys Junior School site.
- 2.22** Ysgol Sant Curig Flat Roof Repairs – The current budget for this scheme was £110k. Tenders have been returned higher than anticipated due to the need to include an additional area of roof renewal and lightning protection works. The total cost of the scheme including fees and sundry costs is expected to be £147k. Delegated authority has been requested to vire £37k of the Education Asset Renewal Contingency budget to increase the scheme budget to the required £147k.

Environment and Housing

- 2.23** Celtic Way Park and Play Area, Rhoose - Delegated authority has been approved to include a new scheme in the Council’s 2023/24 Capital Programme with a budget of £181k to be funded from S106 monies. The proposal will upgrade the existing play equipment and undertake ancillary works at Celtic Way Park and play area following consultation with elected Members.
- 2.24** Llantwit Major Leisure Centre - improvements to toilets and changing rooms - Delegated Authority has been approved to increase the Council’s Capital programme by £238k to be funded from S106 money. Facilities will be improved at the toilets and changing rooms at Llantwit Major Leisure Centre.
- 2.25** Barry Dock Interchange – Delegated Authority has been approved to increase the existing scheme on the 2023/24 Capital Programme in relation to works to secure the former BT Depot site at Barry Waterfront for £13k, funded by S106 monies, giving an approved budget for Barry Dock Interchange of £1.524M.

2.26 Housing Improvement Programme - The budget for the 2023/24 Housing Improvement Programme was agreed by Cabinet on 2nd February, 2023, minute number C215. The final Capital Programme Proposals 2023/24 to 2027/28 were agreed by Cabinet on 27th February, 2023, minute number C232. Recommendation 3 stated that Cabinet recommend to Council that the Chief Executive and the Head of Finance, in consultation with the Cabinet Member for Performance and Resources, are given delegated authority to make additions, deletions or transfers to or from the 2023/24 to 2027/28 Housing Improvement Programme as appropriate. Delegated Authority has been approved to allocate the 2023/24 Capital budget of £45.019m as shown in Table Five below. Changes following the approval, together with approved slippage is also shown and the resulting total budget is reflected in the final column:

Table Five – Housing Improvement Programme

Scheme	Budget	Slippage Approved	Changes	Total Budget
	£'000	£'000	£'000	£'000
WHQS Internals	2,624	0	0	2,624
WHQS Externals	2,303	355	0	2,658
Larger Homes fund	200	93	0	293
Individual Schemes	3,294	1,012	0	4,306
Emergency Works	360	230	0	590
Aids and Adaptations	475	0	0	475
Energy Efficiency	1,434	909	0	2,343
Common Parts	2,000	297	0	2,297
WHQS Environmental Improvements	2,305	1,030	0	3,335
New Build	30,024	(2,308)	6,700	34,416
ICF Penarth Older Person's Village	0	259	0	259
St Paul's Avenue	0	85	0	85
IHP	0	30	0	30
TOTAL	45,019	1,992	6,700	53,711

Place

2.27 Seel Park, Dinas Powys -Delegated Authority has been approved to include a new scheme at Seel Park in the 2023/24 Capital Programme with a budget of £17k to be funded from s106 monies. The scheme will extend the existing footpath at Seel Park to improve access to the play area.

3. How do proposals evidence the Five Ways of Working and contribute to our Well-being Objectives?

- 3.1 The Capital Programme focuses capital investment to deliver the outcomes identified as part of the Corporate Plan. Some examples are:-
- **To work with and for our communities** - Consultations are carried out with the community on capital projects. Participate Vale allows the community to have their say and get involved with Council decisions and local issues in the Vale of Glamorgan.
 - **To support learning, employment and sustainable economic growth** - Further investment in schools through the School Investment Programme. Contributing as a partner in the Cardiff Capital Region City Deal will bring economic prosperity to the area.
 - **To support people at home and in their community** - Investment in housing through the Housing Improvement Programme will maintain the Welsh Housing Quality Standard, consideration of alternative heating measures and new developments. Other schemes include Disabled Facility Grant, Enable schemes, Investment in leisure centres and playgrounds.
 - **To respect, enhance and enjoy our environment** - The Council supports decarbonisation as part the Sustainable Communities for Learning Programme, which has seen the first Net Zero Carbon Primary School in Wales. There is a decarbonisation scheme on the 2023/24 Capital Programme totalling £650k, and £274k has been allocated across 8 schemes for installation of LED lighting and PV Panels.
- 3.2 The setting and the monitoring of the Capital programme follows the Five Ways of Working.
- 3.3 **Looking to the long term** - The development of the capital programme is a means of planning for the future and takes a strategic approach to ensure services are sustainable and that investments are affordable over the longer term and that future need and demand for services is understood.
- 3.4 **Taking an integrated approach** – In setting the capital programme, working with partners is encouraged, as it allows the utilisation of funding from various sources, such as Welsh and UK Government and S106 contributions, to deliver schemes.
- 3.5 **Involving the population in decisions** – As part of the annual budget setting process there is engagement with residents, customers and partners. Prior to the implementation of certain capital schemes, consultation may also take place with the public which may in some cases be statutory.
- 3.6 **Working in a collaborative way** – It is recognised that more can be achieved, and better services can be provided by collaboration, and it encourages this as a way

of working in the future which includes providing funding to work with local communities.

- 3.7 Understanding the root cause of issues and preventing them** – The process for setting and monitoring the capital programme is proactive and allows an understanding of the financial and operational issues to be considered together so that issues can be tackled at the source.

4. Climate Change and Nature Implications

- 4.1** The Council understands the importance of decarbonisation to help protect and sustain the environment over the long term and in line with its Climate emergency declaration is working and investing in measures to reduce its CO2 emissions. Several projects are included in the 2023/24 Capital Programme which will assist the work the Council is undertaking as part of Project Zero and commitments in the Council’s Climate Challenge Plan. More detail can be found in the Section 6 of the Capital Strategy. All schemes progressed as part of the Capital Programme proposals set out the decarbonisation considerations that will be considered as part of progressing the bids.

5. Resources and Legal Considerations

Financial

- 5.1** As detailed in the body of the report.

Employment

- 5.2** Some of the work included in the capital programme will be undertaken by Council staff and the relevant costs will be recharged to the capital scheme.

Legal (Including Equalities)

- 5.3** There are no legal implications.

6. Background Papers

None.

CAPITAL MONITORING FOR THE PERIOD ENDED 30th JUNE 2023					APPENDIX 1
ACTUAL SPEND 2023/24 £'000		APPROVED PROGRAMME 2023/24 £'000	PROJECTED OUTTURN 2023/24 £'000	VARIANCE AT OUTTURN 2023/24 £'000	COMMENTS
	Social Services Slippage				
0	Salisbury Road No. 91 (YOS) External Repairs Phase 2	14	0	-14	Emergency Powers approved to carry forward the budget from 2022/23 for continuation of scheme. Request detailed in the report to merge this scheme budget with the Cartref Porthceri Residential Home – Drainage Repairs & Underpinning of Building.
0		14	0	-14	
	Housing Improvement Programme				
25	Larger Homes Fund	293	293	0	Emergency Powers approved to carry forward scheme budget for continuation of remodelling schemes at 2 properties and delegated authority approved to allocate the 2023/24 Capital budget. Delivery of scheme will be closely monitored to determine any virements or re-profiles required.
148	WHQS Internals	2,624	2,624	0	Delegated authority approved to allocate the 2023/24 Capital budget. Maintenance of WHQS e.g. Kitchens, bathrooms, rewires and heating systems. Delivery of scheme will be closely monitored to determine any virements or re-profiles required.
157	WHQS Externals	2,658	2,658	0	Emergency Powers approved to carry forward scheme budget and delegated authority approved to allocate the 2023/24 Capital budget. . Continuation of installation of windows & doors, roof replacements, wall repairs, sewage treatment works and Airey properties refurbishment. Delivery of scheme will be closely monitored to determine any virements or re-profiles required.
4	Individual Schemes	4,306	4,306	0	Emergency Powers approved to carry forward scheme budget and delegated authority approved to allocate the 2023/24 Capital budget. Delivery of individual schemes and External Wall insulation on 17 Leaseholder blocks. Delivery of scheme will be closely monitored to determine any virements or re-profiles required.
2	Emergency Works	590	590	0	Emergency Powers approved to carry forward scheme budget and delegated authority approved to allocate the 2023/24 Capital budget. Emergency works schemes i.e. Building works to resolve property structural and damp issues. Delivery of scheme will be closely monitored to determine any virements or re-profiles required.
43	Aids and Adaptions	475	475	0	Delegated authority approved to allocate the 2023/24 Capital budget. Continuation of the adapted extension scheme and other major adaptions. Delivery of scheme will be closely monitored to determine any virements or re-profiles required.
311	Energy Efficiency	2,343	2,343	0	Emergency Powers approved to carry forward scheme budget and delegated authority approved to allocate the 2023/24 Capital budget. Continuation of External Wall Insulation and Energy efficiency. Delivery of scheme will be closely monitored to determine any virements or re-profiles required.
513	Common Parts	2,297	2,297	0	Emergency Powers approved to carry forward scheme budget and delegated authority approved to allocate the 2023/24 Capital budget. Delivery of the fire safety management upgrade works and communal area improvements. Delivery of scheme will be closely monitored to determine any virements or re-profiles required.
53	WHQS Environmental Improvements	3,335	3,335	0	Emergency Powers approved to carry forward scheme budget and delegated authority approved to allocate the 2023/24 Capital budget. On-going works to the Buttrills Estate, Williams/Irving and Owen scheme and Highway Maintenance Schemes. Delivery of scheme will be closely monitored to determine any virements or re-profiles required.
3319	New Build	34,416	34,416	0	Emergency Powers approved to amend this scheme budget and delegated authority approved to allocate the 2023/24 Capital Budget. Continuation of Hayeswood Road, Cwrt St Cyres, Maes Y Ffynon, Colcot Clinic, Eagleswell TACP, Coldbrook Road East and new build scheme Holm View Phase 2. Also includes feasibility works for new schemes and acquisition of properties/land. Delivery of scheme will be closely monitored to determine any virements or re-profiles required.
0	ICF - Penarth Older Person's Village	259	259	0	Emergency Powers approved to carry forward this scheme budget. Continuation of previous years scheme. Delivery of scheme will be closely monitored to determine any virements or re-profiles required.
56	7 St Paul's Avenue	85	85	0	Emergency Powers approved to carry forward this scheme budget. Continuation of previous years scheme. Delivery of scheme will be closely monitored to determine any virements or re-profiles required.
0	IHP	30	30	0	Emergency Powers approved to carry forward this scheme budget. Continuation of heating retrofit scheme. Delivery of scheme will be closely monitored to determine any virements or re-profiles required.
4631		53,711	53,711	0	
	Community Safety				
0	Target Hardening Grant	0	44	44	Request detailed in the report to include this scheme in the 2023/24 Capital Programme, to be funded from Welsh Government grant.
0		0	44	44	
	Place Capital bid				
0	Empty Homes Grant	85	85	0	Grant award expected imminently. Once received, scheme will be progressed.
	Private Sector Housing				
0	ENABLE	242	242	0	Emergency Powers approved to include this scheme in the 2023/24 & 2024/25 Capital Programme, to be funded from Welsh Government grant.
17	Disabled Facility Grants	1,531	1,531	0	Grants are being delivered in line with terms and conditions and on target to meet the financial profile.
17		1858	1858	0	
4,648	Total Committee	55,583	55,613	30	

	APPROVED PROGRAMME AS AT FINAL PROPOSALS £'000	SLIPPAGE APPROVED FROM 22/23 TO 2023/24 £'000	ADDITIONS £'000	SLIPPAGE APPROVED * 2023/24 £'000	APPROVED PROGRAMME 2023/24 £,000		OTHER MOVEMENT IN JUNE MONITORING £'000	REVISED PROGRAMME 2023/24 £'000	COMMENTS
SUMMARY									
Directorate of Learning and Skills	36,697	(1,864)	(1,176)	0	33,657		53	33,710	
Directorate of Social Services	595	342	0	0	937		0	937	
Housing	45,019	1,992	6700	0	53,711		0	53,711	
Environment	12,830	6,046	6,897	0	25,773		73	25,846	
Directorate of Place	4,039	1,329	664	0	6,032		0	6,032	
Directorate of Corporate Resources	1,130	895	(33)	0	1,992		106	2,098	
City Deal	2,506	0	0	0	2,506		0	2,506	
Pipeline Schemes	1,152	(7)	60	0	1,205		0	1,205	
TOTAL	103,968	8,733	13,112	0	125,813		232	126,045	
* Slippage approved in current programme									